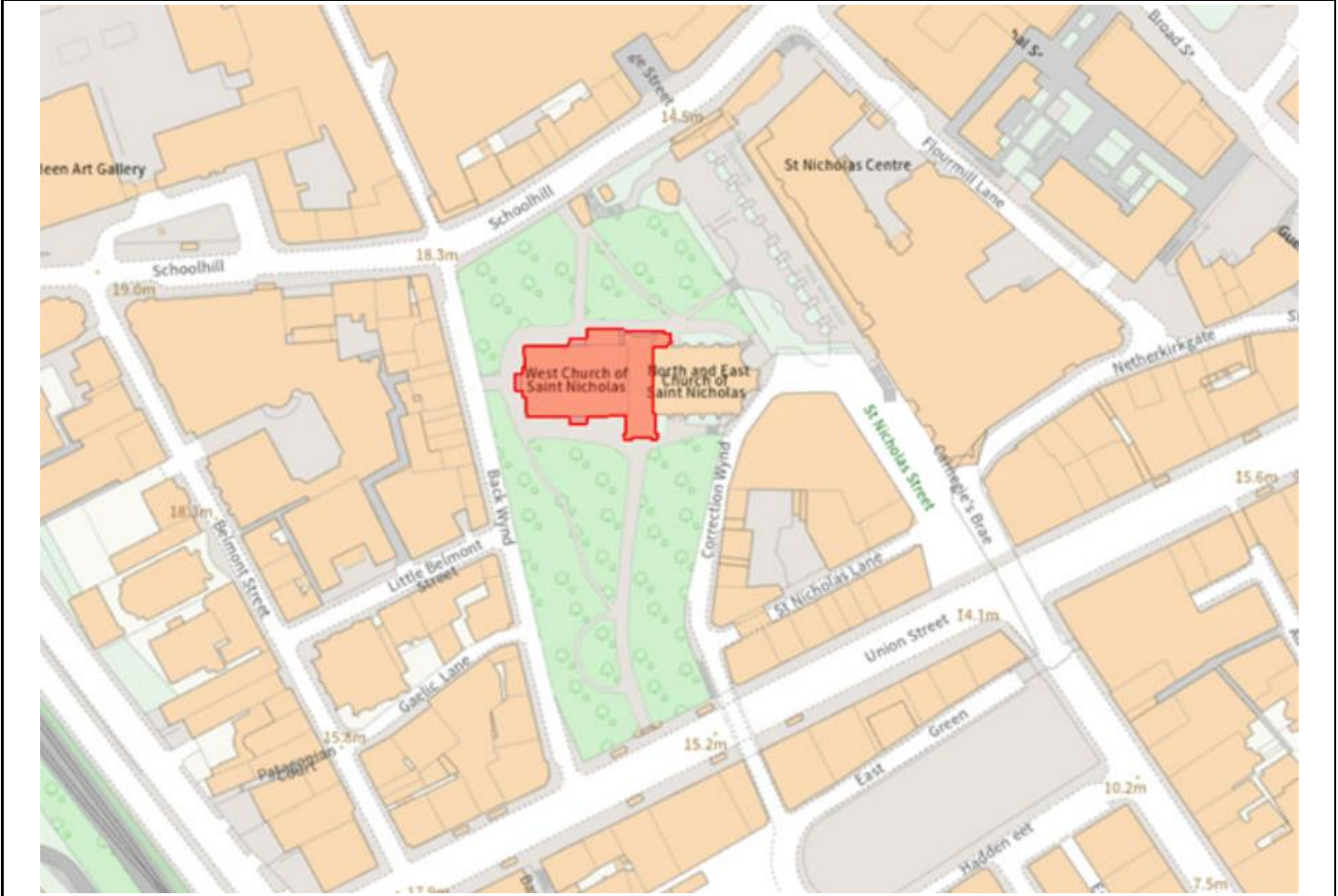
	Planning Development Management Committee
	Report by Development Management Manager
	Committee Date: 13 February 2025
Site Address:	West Church Of St Nicholas, Back Wynd, Aberdeen AB10 1JZ
Application Description:	Internal alterations to layouts to provide community hub with renewed services and welfare facilities including formation of tea prep area alterations floors, partitions and doors, installation of fire suppression system, vents; external lighting and signage replacement with associated works
Application Ref:	240987/LBC
Application Type	Listed Building Consent
Application Date:	22 August 2024
Applicant:	Edinburgh Palette
Ward:	George Street/Harbour
Community Council:	City Centre



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RECOMMENDATION

Approve Conditionally

APPLICATION BACKGROUND

Site Description

The site comprises the western and central sections, including the tower, of the category 'A' listed Kirk of St Nicholas. The West Kirk dates from the mid-18th Century (having replaced a much earlier church building on the same site) whilst the central tower and steeple date from the late 19th Century. The East Kirk, completed in 1837, does not form part of the application site.

The West Kirk is a five-bay buttressed, crocketed and finialled former church building (the congregation ceased to function in December 2020). Internally the building is a rare survival of a predominantly unaltered 18th century interior, with oak panelling, decorative pulpit and communion table, and a significant number of pine boxed pews, arranged in square-plan at both ground and first-floor (gallery) levels. A large organ sits prominently at the eastern end of the first floor gallery.

The building's north and south transepts form a central space, respectively named the Collison and Drum Aisles. St John's Chapel in the north transept was adapted in 1989-90 to become the Oilman's Chapel, in dedication to 25 years of the North Sea oil industry. It features bespoke woodwork comprising a screen, high-backed chairs, a table and a lectern, which are made from laminations of different coloured hardwoods.

Relevant Planning History

P150831 & P150832 – Listed building consent and planning permission were granted, respectively, for the construction of an external ramp and the replacement of an external door set on the northern elevation of the West Kirk in 2015.

P160474 – Consent was granted for the removal of Condition 1 (implementation of a programme of archaeological work in accordance with a written scheme of investigation) of planning permission P150832 in 2016.

P160475 – Listed building consent was granted in 2016 for the construction of an external ramp and replacement of external door set on the northern elevation of the West Kirk (partially retrospective, as an alteration of permission P150831) in 2016.

240988/ADV – Advertisement consent was granted in October 2024 for the installation of new external signage (that also forms part of this listed building consent application).

APPLICATION DESCRIPTION

Description of Proposal

Listed building consent is sought for various internal works to the building, as well as for the installation of new external signage, in order to facilitate its new use by the applicant, Edinburgh Palette (soon to be rebranded as 'ScotArt') as a multi-purpose non-residential institution, providing a flexible and supportive environment for the local community and associated charitable bodies. The types of activities anticipated for the new use of the building include the following:

- Incubator hubs where individuals can share workspaces, interact, collaborate and exchange ideas (e.g. for the local creative arts community);
- Studio, office and workspace;
- Exhibitions and market stalls;

- Foodbanks and community welfare services;
- Workshops and skills development; and
- Concerts, services, performances, graduations and other local community / organisation events.

In order to facilitate the proposed new use of the building, the following physical works are proposed:

- Removal of a portion of the original pitch pine boxed pews, with pews to be removed from the easternmost portion of the nave and from the northern aisle at ground floor level, along with associated sections of raised timber flooring;
- Replacement of an existing partition wall and door at the eastern end of the nave with a new partition wall and pocket doors, along with the alteration and re-use of associated pews and bible shelves – to form a back-of-house tea preparation area;
- Installation of new heating equipment, with some new radiators in the West Kirk and new wall-mounted infrared heating panels to be installed below the cornices in the Drum Aisle;
- Installation of new lighting in the Drum Aisle, with multiple buff-coloured up-and-down lighters to be affixed to the walls below the cornices;
- Installation of a 'Halo' chandelier to be suspended from the ceiling in the crossing space between St John's Chapel and the Drum Aisle, to provide both heating and lighting;
- Installation of new CCTV cameras in the West Kirk, northern extension, St John's Chapel and Drum Aisle. The cameras would be small-scale, mounted at a high-level and their casings coloured buff to match the existing stonework;
- Subdivision and refurbishment of the non-original, single-storey flat-roofed northern extension (containing the vestry and a kitchenette), to create new toilets and a kitchen;
- Fire suppression upgrades to existing doors (smoke seals, draught proofing and fire resistant varnish) and the installation of an 'i-Mist' fire suppression system within the tower; and
- Installation of new external signage, comprising three small-scale timber sign boards to be affixed adjacent to doorways on the southern and western elevations.

Amendments

In agreement with the applicant, the following amendments were made to the application:

Amended plans submitted for tea-prep area partition wall and doors, and additional information submitted in relation to CCTV cameras, fire suppression, lighting and heating.

Supporting Documents

All drawings and supporting documents listed below can be viewed on the Council's website at:

<https://publicaccess.aberdeencity.gov.uk/online-applications/applicationDetails.do?activeTab=documents&keyVal=SIK90VBZISB00>

- Heritage Statement
- Proposed Services Statement

Reason for Referral to Committee

The application has been referred to the Planning Development Management Committee because six or more timeous representations have been received containing material considerations that express objection or raise concern about the proposals.

CONSULTATIONS

Archaeology Service (Aberdeenshire Council) – No objection. Welcome the carefully considered approach to retaining, maintaining and promoting the vast majority of the historical fabric and artefacts of the church. The removal and relocation of some of the box pews to Robert Gordon's College is considered to be acceptable, both as a means of allowing the building to be adapted into a sustainable new use with minimal loss, and as a solution given the long-standing historical connection between the college and the church.

Given the likelihood of burials immediately below the existing floor level, the intention to use existing service ducting where possible is welcomed, although it cannot be ruled out that some groundworks may be required. As such, it is recommended that two conditions are applied to any grant of consent, requiring the submission of written schemes of investigation (WSI) informing how an appropriate programme of archaeological mitigation will be carried out for any ground-breaking works, and also informing how an appropriate programme of archaeological recording will be carried out on the pews that are to be removed, prior to the removal. The survey shall focus, in particular, on the historic graffiti carved on the pews. Further details of the recommended conditions are set out below.

Historic Environment Scotland (HES) – No objection. HES welcome, in principle, the repurposing of the West Kirk of St Nicholas (including the Drum Aisle and Tower) as a flexible space for the community, because this should secure a sustainable future for this part of the building, one of the most historically significant in Aberdeen. HES accept that removing some of the box pews in the side aisles and nave is a practical way to create the required space. HES have also provided more detailed comments on various aspects of the proposals, which can be summarised as follows:

Background

It is understood that the West Kirk was last used as a place of worship in December 2020 and was sold by the Church of Scotland earlier this year (2024). Pre-application advice was given in August 2023 and it was unclear at that stage if the proposal was the least harmful viable option for reusing the building for its intended new use, and further explanation and justification for removing fixtures like boxed pews and the organ was encouraged.

Internal Fixtures (pews and organ)

Whilst the 18-century box pews make an important contribution to the interior's character, HES accept that removing the selected examples is a practical way to obtain the required space. The pre-application enquiry proposed to remove the last three rows on the north and south of the gallery, and the amendment to retain those pews (and the organ) is welcomed. The retention of the pews along the central aisle in the ground floor nave would maintain a clear and immediate appreciation of the building's original ecclesiastic use.

The removal of the rest of the ground floor pews would provide the open floor space needed to give the building a meaningful and sustainable future, whilst doing the least possible harm to the special interest of the interior, which would retain other significant fixtures, including the remaining pews, pulpit and organ.

Tea-Preparation Area

The proposals to convert an existing store east of the nave into an accessible tea-preparation area, are acceptable. There were previously pews in this position and the current door

configuration is not original. However, forming a new, wide opening into the proposed tea point would not be sensitive to the formal architectural character of the Kirk. If doors are considered to limit the functionality of the space, HES suggest that some kind of screen is installed in front of the opening, to provide a suitable termination to this important initial views and conceal the functional area behind.

New Suspended Heating / Lighting

HES recommend that more detailed information is sought to help assess the physical and visual impact of the proposed fixings for the new wire-suspended heating panels and strip lighting in the Drum Aisle and central crossing, where the ceilings are decorative and add considerably to the character of the Kirk. HES advise mitigating any potential damage by exploring alternative options, such as fixing new installations to the rubble walls.

Service Upgrades / Additions

There are multiple proposed upgrades to internal services, security and safety measures, including upgrading doors in the Drum Aisle, the fire suppression system in the tower, new CCTV in the West Kirk, and alterations to the heating, lighting, and electric systems throughout. Such alterations have the potential to be physically and visually harmful. HES request that all such works are discreetly located and do not harm the Kirk's architectural and historic character, and that existing service routes are used where possible, to avoid raising flagstones and disturbing any underlying archaeology.

City Centre Community Council – No comments received.

REPRESENTATIONS

Seven representations have been received, six objecting to the application and one in support. The matters raised can be summarised as follows –

Concerns

- The West Kirk interior is one of the few examples of a substantially unaltered 18th century church interior in Scotland and is a very important building in Aberdeen. The removal of a large proportion of the pews would destroy/ significantly harm the special character, architectural and historic interest of the building, contrary to Historic Environment Policy for Scotland and Policy D6 (Historic Environment) of the Aberdeen Local Development Plan, which state presumptions in favour of the retention of historic fabric;
- The applicant incorrectly claims ownership of the boiler house, which is scheduled for demolition in due course. Furthermore, the applicant aims to have complete separation between the two parts of the building, so a location for the boilers within the West Kirk/Drum Aisle should be identified because it has further implications; and
- There remain many unresolved matters of detail which make it impossible to welcome the application. The complexity of the building and its contents require reflection and further detail before a judgement can be made. Historic Environment Scotland are of the same opinion.

Comments in support

- St Nicholas Kirk is arguably the most significant historic building in Aberdeen and it is in danger of falling into rapid decay and dereliction. The retention of all of the box pews seems impractical if the space is to be repurposed. There is an example, in Norwich, of a former church where the pews were removed but the remainder of historic fixtures have been retained to be enjoyed by visitors;
- The kirkyard at St Nicholas Kirk is blighted by anti-social behaviour and the proposed new use may help to combat this;
- It is good that much of the heritage is to remain and be made accessible to the public;
- The intention to undertake a thorough survey of the building by experts at the Robert Gordon University is welcomed; and
- Given the alternative of allowing the building to fall into ruin, the proposal is consistent with Policies D1 (Quality Placemaking), D6 (Historic Environment), CF1 (Existing Community Sites and Facilities) and T2 (Sustainable Transport) of the Aberdeen Local Development Plan 2023.

MATERIAL CONSIDERATIONS

Legislative Requirements

Where a proposal affects a listed building, sections 14(2) and 59(1) of the Planning (Listed Buildings and Conservation Areas) (Scotland) Act 1997 places a duty on planning authorities in determining an application for Listed Building Consent to have special regard to the desirability of preserving the building or its setting and any features of special architectural or historic interest which it possesses. This is the primary consideration in the determination of applications for Listed Building Consent.

Section 64 of the Planning (Listed Buildings and Conservation Areas) (Scotland) Act 1997 requires the planning authority to pay special attention to the desirability of preserving or enhancing the character or appearance of conservation areas.

Development Plan

National Planning Framework 4

National Planning Framework 4 (NPF4) is the long-term spatial strategy for Scotland and contains a comprehensive set of national planning policies that form part of the statutory development plan.

- Policy 7 (Historic Assets and Places)
- Policy 9 (Brownfield, Vacant and Derelict Land and Empty Buildings)

Aberdeen Local Development Plan 2023 (ALDP)

- Policy D6 (Historic Environment)

Other National Policy and Guidance

- Historic Environment Policy for Scotland (HEPS)
- Guidance on the Principles of Listed Building Consent
- Managing Change in the Historic Environment (MCHE):
 - Asset Management
 - Interiors
 - Shopfronts and Signs
 - Use and Adaptation of Listed Buildings

Other Material Considerations

- City Centre Masterplan (CCMP)
- City Centre Conservation Area Character Appraisal

EVALUATION

Key determining factors

The key determining factors in the assessment of this application are whether the proposed works would either preserve or enhance the special architectural or historic interest of the listed building, and the character and appearance of the conservation area.

Impact on the special character of the listed building

Policy context

Historic Environment Policy for Scotland (HEPS), Policy 7 (Historic Assets and Places) of National Planning Framework 4 (NPF4) and Policy D6 (Historic Environment) of the Aberdeen Local Development Plan all incorporate the high-level aim of ensuring that new development either preserves or enhances the character, special architectural or historic interest, and setting of listed buildings, which aligns with the requirements of planning authorities in determining applications for listed building consent, as set out in the Planning (Listed Buildings and Conservation Areas) (Scotland) Act 1997.

However, whilst there is a presumption against development that would harm the special architectural or historic interest of a listed building, Policies HEP3 and HEP4 of HEPS note that there may be instances where some detrimental impacts on the historic environment are unavoidable. In such instances, steps should be taken to demonstrate that alternatives have been explored, and mitigation measures should be put in place. Policy HEP5 requires decisions affecting the historic environment to contribute to the sustainable development of communities and places, and Policy HEP6 states that decisions affecting the historic environment should be informed by an inclusive understanding of the potential consequences for people and communities.

Whilst seeking to preserve and enhance the historic environment, Policy 7 of NPF4 acknowledges that change will sometimes be required and is supportive, in principle, of bringing redundant or neglected buildings back into sustainable and productive uses.

Historic Environment Scotland's (HES) 'Managing Change in the Historic Environment' (MCHE) guidance on Use and Adaptation of Listed Buildings notes in its 'key messages':

4. *For a building to stay in use over the long term, change will be necessary. This reflects changes over time in how we use our buildings and what we expect of them. This should always be considered carefully and avoid harming the building's special interest. A building's long-term future is at risk when it becomes hard to alter and adapt it when needed. Proposals that keep buildings in use, or bring them back into use, should be supported as long as they do the least possible harm.*
5. *Alterations to a building, even if they are extensive, will be better than losing the building entirely. If the only way to save a building is a radical intervention, we have to avoid being too cautious when we look at the options. If a building might be totally lost, we should be open to all the options to save it.*
6. *Keeping a listed building in use has wider benefits. Listed buildings contribute to their wider surroundings and community. They can influence proposals for new development, and inspire positive change. They teach us about what people value in the places they live, work, and spend time in, and so they help us to build successful places.*

Paragraph 15 of HES's Interim Guidance on the Principles of Listed Building Consent also notes the following:

'Where a proposal involves alteration or adaptation which will have an adverse or significantly adverse impact on the special interest of the building, planning authorities, in reaching decisions should consider carefully:

- a. *the relative importance of the special interest of the building; and*
- b. *the scale of the impact of the proposals on that special interest; and*
- c. *whether there are other options which would ensure a continuing beneficial use for the building with less impact on its special interest; and*
- d. *whether there are significant benefits for economic growth or the wider community which justify a departure from the presumption set out in paragraph 8.'*

It is thus apparent that although national and local policy and guidance requires the character and special architectural and historic interest of listed buildings to be preserved or enhanced, there is an acknowledgement that change is often necessary to ensure that such buildings are either kept in, or brought back into, a sustainable use which benefits the historic environment and the wider community in the long term. Where change is proposed that would cause some harm, however, it must be demonstrated that the changes sought have been carefully considered and would cause the least harm possible.

In addition to the aforementioned policies applicable to the historic environment, Policy 9 (Brownfield, vacant and derelict land and empty buildings) of NPF4 is also relevant in this instance. Policy 9(a) states: *'Development proposals that will result in the sustainable reuse of brownfield land including vacant and derelict land and buildings, whether permanent or temporary, will be supported.'*

Identifying the building's character and special architectural and historic interest

Before assessing whether the proposed works would cause any harm to the character, special architectural and historic interest of the building, it is first necessary to identify the elements that contribute towards that character and interest.

The Kirk of St Nicholas is category 'A' listed – a building of national historic significance – and lies

at the heart of Aberdeen City Centre. The largely unaltered, original 18th Century interior of the West Kirk contributes significantly towards the building's special character and historic interest. One of the interior features which contributes towards that character and interest are the many rows of dark-brown stained, pitch pine boxed pews which dominate the floorspace of the ground and first-floor levels of the West Kirk and are understood to be original, dating from the Kirk's construction in the mid-18th Century. Another feature that contributes towards the building's special character is the grand main organ positioned at first-floor level, behind the Lord Provost's Corinthian columned decorative canopy, as well as a number of stained glass windows, dating from the late 19th to mid-20th centuries. The north and south transepts form a central space, respectively named the Collison and Drum Aisles. St John's Chapel in the north transept was adapted in 1989-90 to become the Oilman's Chapel, in dedication to 25 years of the North Sea oil industry.

Externally, the light grey granite walled, lead roofed building incorporates a central steeple which occupies a prominent position in Aberdeen's skyline, at the heart of the city centre.

The impacts of the proposed works on the special character of the building are assessed, in turn, as follows:

Removal of original boxed pews

The boxed pews that line either side of the central nave on the ground floor level, as well as the northern and southern galleries at first floor level, are understood to be predominantly original, dating to the mid-18th century. They are constructed of pitch pine, stained a dark brown, and a significant number of them incorporate hand-carved graffiti, some of which is historic, dating back to the 18th century, although the majority of carved graffiti is found on the first floor level gallery pews. The pews not only contribute towards the special character and historic interest of the building in terms of their age, and use, integral to the former ecclesiastic use for over 200 years, but they also form a very strong focal point architecturally inside the building, taking up much of the ground-floor floor space in the West Kirk. Their removal, in their entirety, would significantly alter the way in which the Kirk's interior would be read, understood and appreciated by users of the building.

As part of the intended new use of the building (excluding the East Kirk, which is under separate ownership) as a multi-purpose non-residential institution, it is proposed to remove a number of the pews is required in order to free up some floor space for alternative, flexible uses, such as providing incubator hubs for individuals and small businesses, display space for exhibitions and other events, and for the provision of community support, including foodbank distribution points.

29 rows of boxed pews are proposed to be removed, all from the northern aisle of the ground floor and the eastern end of the nave, behind the slightly off-centre pulpit and elders' seating. There are approximately 90 rows of boxed pews on the ground floor level and a further c. 60 rows on the first floor level galleries. As such, the number of pews to be removed would comprise approximately one third of the total at ground floor level, and just one fifth of the total number of pews across both floors – representing a minority of the pews overall.

Due care and attention has also been paid by the applicant, ensuring that the pews proposed for removal would maximise the useability of the building for the new use whilst minimising harm to the special character and interest of the building, as far as is practicable. The pews to be removed would all be at ground floor level, which would be the most obviously useable, and accessible, place for the new functions, events and services to be provided. Although the interventions would be located at ground floor level, the pews lining either side of the nave between the main entrance (at the western end of the building) and the pulpit, arguably the most important, would be retained.

This would ensure that the building's original ecclesiastic use would still be clearly read and understood by users upon entering the building and moving along the nave.

The pews to be removed would be taken from the slightly less prominent and significant areas of the ground floor in terms of how the building's interior is used and appreciated but nevertheless, it is acknowledged that the removal of the pews would cause some harm to the special character and interest of the building. However, when taking into consideration the need for the building, which ceased to operate as a church in 2020 apart from occasional services, to be adapted in order to allow it to function viably in a new, sustainable use, it is considered that the removal of the pews identified is acceptable, on balance.

The proposed new use of the building would not only retain a significant portion of the original pews in situ, but it would also provide flexible spaces and services for use by the wider community, and thus complies with Paragraph 15(d) of HES's Interim Guidance on the Principles of Listed Building Consent which allows planning authorities, in assessing alterations or adaptations which will have an adverse impact on the special interest of a listed building, to consider whether there would be significant benefits for economic growth or the wider community.

In relation to criterion (c) of Paragraph 15 of HES's Interim Guidance on the Principles of Listed Building Consent, which requires consideration to be given to: '*whether there are other options which would ensure a continuing beneficial use for the building with less impact on its special interest*', the applicant has submitted, as part of their supporting Heritage Statement, a letter from the General Trustees of the Church of Scotland, who have confirmed that there was no significant alternative viable owners or use for the building other than the applicant and now owner, Edinburgh Palette. The Planning Service acknowledges that given the building ceased to function as a regular place of worship in 2020 and there has been no viable proposal for the re-use of the building for that purpose since, it is clear that some level of intervention will be required to allow some larger areas of flexible, useable floor space. The retention of all of the existing boxed pews, which take up the vast majority of the ground floor area, as well as the first floor level galleries, is thus not considered to be compatible with the proposed new use, nor likely with any other future viable use for the building.

Additionally, the applicant has also advised in their Heritage Statement that the pews, once removed from the building, would not be disposed of but rather there is an agreement in place with the nearby Robert Gordon's College (which has historic links to the Kirk) that would see the pews relocated to their MacRobert Hall building, as part of a planned refurbishment. As such, rather than being destroyed, the pews would find a sustainable new use in an appropriate setting elsewhere within the city centre of Aberdeen and their re-use nearby would allow the potential for their reinstatement to the West Kirk in future, if desired. The applicant also advises that some pews could potentially be relocated and repurposed elsewhere in the building, for example as display units for showcasing artwork in the Drum Aisle.

As part of the removal of the pews, it is also proposed to remove sections of non-original built-up timber raised floor underneath the pews, following which the original flagstone floor finish below would be revealed. These works would not harm the special character or interest of the building, although a condition is required in order to secure a methodology for these works, to ensure that the original floor would not be damaged or disturbed during the course of the works.

Tea-preparation area

It is proposed to form a new back-of-house tea-preparation area in a room that is currently used for storage at the eastern end of the nave. As part of the works required to facilitate its conversion to a tea-prep area, it is proposed to remove the existing partition wall, door and shelving, and to

erect a new partition wall slightly further forward, with a new central set of double timber panelled pocket doors, with Douglas fir architraves, to match existing. The sliding pocket double doors would enable accessibility to and from the tea-prep area whilst also providing an appropriate termination for important views along the nave, with the doors of a traditional panelled design and able to be closed at times when the tea-prep area is not in use. The new partition wall would also be of an appropriate design, with panelling to match existing, and incorporating the retention and slight modification of the existing front pews and bible shelves to fit the western side of the wall, facing the nave.

Initially it was proposed to have an open-plan access to the tea-prep area, with no doors to screen the utilitarian sink and associated wall and base units. However, following feedback from Historic Environment Scotland and the Planning Service in relation to the adverse impact that an open-aspect view of the utilitarian tea-prep area could have on important views along the nave, the applicant agreed with the need for a more appropriate method of screening to the tea-prep area and subsequently amended the proposals via the submission of amended plans.

The applicant's need for the proposed replacement of the existing partition wall and door at the eastern end of the nave is understood and due care has been taken in the amended proposals to ensuring that any harm caused to the special character and interest of the building resulting from the works would not be significant.

Installation of new heating, lighting and CCTV

It is proposed to upgrade the heating and lighting systems in the building, particularly in the Drum Aisle where there is no heating at present. It is proposed to install multiple infrared heating panels to the walls on either side of the Drum Aisle at high level, below the stonework cornices, as well as up-and-down lighters to provide enhanced lighting. Whilst relatively utilitarian in their appearance, the heating and lighting fixtures would be relatively small-scale and discreetly sited at high level, without being affixed to, or obscuring, any features of special architectural or historic interest.

A 'Halo' chandelier is proposed to be suspended centrally from the ceiling within the crossing space between St John's Chapel and the Drum Aisle. The chandelier would be of a traditional form, albeit of a contemporary design, and would provide both heating and lighting for the crossing, with minimal fixtures and fixings to the walls and ceiling. The chandelier would be removeable and the works reversible if required in future, and the works would not cause any significant harm to the special character or interest of the building.

The existing heating and lighting (via ceiling-mounted suspended panels) in St John's Chapel is proposed to be repaired, with no alterations or additions proposed in that area.

Five CCTV cameras are proposed to be installed throughout the building, with two in the West Kirk at ground floor level, one in the northern extension and one each to be installed in St John's Chapel and the Drum Aisle respectively. The cameras would all be installed at a relatively high-level, would be small-scale and their casings would be painted a buff colour to match the surrounding stonework to which they would be affixed. A condition is required in order to ensure that any associated cabling for the CCTV cameras (and the aforementioned heating and lighting fixtures) would be routed and coloured as discreetly as possible but subject to confirmation of those details, the proposed new heating, lighting and CCTV camera fixtures would be of an appropriate design, scale and siting that would ensure the works would not have any significant impact on the special character, architectural and historic interest of the building.

Fire suppression upgrades

It is proposed to upgrade the three existing sets of timber double doors that connect St John's Chapel and the Drum Aisle with the East Kirk next door, owned by the Open Space Trust. The proposed upgrades include the installation of smoke seals, draft proofing measures and the application of a clear varnish to upgrade the doors to provide a 60-minute fire rating in the event of a fire. These works would not alter the appearance of the existing doors and would thus not affect, and would therefore preserve, the special character and interest of the building.

It is also proposed to install an 'i-Mist' fire suppression system (comprising multiple ceiling-mounted nozzles that spray a high pressure water mist in the event of a fire) on the upper floor level within the tower, due to the increased potential for a fire in this location arising from the planned installation of various items of telecommunications equipment (already consented separately). The area of the tower where the i-Mist suppression system is proposed to be installed does not incorporate any features of special architectural or historic significance and these works would therefore preserve the special character and interest of the building.

Alterations to the northern extension

A small, single storey extension to the northern elevation of the building contains the vestry, a kitchenette and a toilet at present. The extension was added to the building in the mid-20th century and it does not contain any features of significant architectural or historic interest. The applicant proposes to remove the existing partition walls within in, in order to form a new kitchen and unisex toilets. Aside from the removal of an existing, non-original roof lantern and the making good of the flat roof, and the replacement of an external light above the entrance door, no other external alterations are proposed to the extension and the works to the extension, both internal and external, would preserve the special character and interest of the building.

External Signage

The three signs proposed to be affixed to the exterior of the building, adjacent to entrances on the southern and western elevations, would all be small-scale and relatively discreetly sited, whilst taking into consideration their purpose to advertise the new use of the building and their need to be visible. The signs would all be formed from 20mm thick timber frames, with 2mm thick acrylic inlays providing the logos and wayfinding directions to the nearest accessible entrance. The signs would be coloured dark blue with white text and logos, and they would utilise existing fixing points where possible, or otherwise be fixed into mortar joints, thus minimising damage to the historic stonework. The signs would be of an appropriate design, scale and siting such that they would preserve the special character and interest of the building.

Summary

To summarise, whilst the removal of a portion of the original boxed pews would cause some harm to the special character, architectural and historic interest of the building, the works are required in order to facilitate the conversion of the building for its new use, which would see the building brought back into a sustainable use with benefits for the wider community. Additionally, due care has been taken by the applicant to both minimise the number of pews proposed to be removed (whilst enabling the resultant space to function for their needs) and to ensure that the pews to be removed would largely be from areas of secondary importance to how the interior of the building and its original ecclesiastic use are understood and appreciated. The Planning Service is therefore satisfied that, on balance, although the removal of a portion of the original pews would cause some harm to the special character, architectural and historic interest of the building, that harm would be minimised as far as is practicable and is outweighed by the positive benefits to both the

building and the community that would be derived from the new use by the applicant.

The remainder of the works proposed to the building have all been carefully considered and would be of an appropriate design, scale and siting such that they would not adversely affect, and would thus preserve, the special character, architectural and historic interest of the listed building – in accordance with Historic Environment Policy for Scotland, Policy 7 (Historic Assets and Places) of National Planning Framework 4 and Policy D6 (Historic Environment) of the Aberdeen Local Development Plan 2023. The proposed works are also generally compliant with the technical advice set out in Historic Environment Scotland's 'Managing Change in the Historic Environment' guidance.

Impact on the character and appearance of the conservation area

As well as being listed, the application site also lies at the heart of the City Centre Conservation Area. HEPS, Policy 7 of NPF4 and Policy D6 of the ALDP all seek to ensure that new development in conservation areas either preserves or enhances the character and appearance of the conservation area.

The only works proposed to the exterior of the building comprise the three small-scale signs that would be affixed to the walls adjacent to the entrance doorways on the southern and western elevations. As noted above, the proposed signage would be small-scale, appropriately sited and would use acceptable materials and colours for the context of the building. The signage would not be prominently visible from outwith the surrounding kirkyard, and they would preserve the character and appearance of the conservation area, in accordance with HEPS, Policy 7 of NPF4 and Policy D6 of the ALDP.

Matters raised by Historic Environment Scotland

Historic Environment Scotland (HES) do not object to the application and are supportive, in principle, of the proposed conversion of the West Kirk, St John's Chapel and Drum Aisle to create a new flexible space for the community, managed and operated by the applicant. HES accept that removing some of the box pews from the side aisles and nave is a practical way to create the required floorspace for the new use. HES also made further comments on various other aspects of the proposed works that can be addressed as follows:

Tea-Preparation Area

HES are supportive in principle of the proposals to create the tea-preparation area at the eastern end of the nave. They did however raise some concerns in relation to the initially proposed scheme which would have seen a new, wide opening to the back-of-house tea-prep area formed, which they considered would cause some harm to the special character of the building. The proposals for this area were subsequently amended by the applicant, with doors being added to provide a suitable termination for important views along the nave, and to conceal the utilitarian tea-prep area beyond. The amended proposals are considered to address HES's concerns in this regard.

New Suspended Heating / Lighting

HES recommended that more detailed information was sought to help assess the physical and visual impact of the proposed fixings for the new wire-suspended heating panels and strip lighting in the Drum Aisle and central crossing, where the ceilings are decorative and add considerably to the character of the Kirk. HES advised mitigating any potential damage by exploring alternative options, such as fixing new installations to the rubble walls.

More information was sought from the applicant by the Planning Service and amended proposals were submitted with the proposed heating and lighting fixtures in the Drum Aisle and central crossing altered to be more discreet, with the Drum Aisle fixtures now proposed to be wall-mounted, rather than suspended from the ceiling. Whilst the heating and lighting fixture for the central crossing would still be suspended from the ceiling, as noted above, its design is considered to be appropriate for the space, and would require just one fixing point centrally in the ceiling, avoiding any decorative detailing and minimising the number of fixing points required. The amended proposals for the heating and lighting infrastructure are considered to largely address HES's concerns.

Service Upgrades / Additions

HES requested that all internal works such as the installation of fire suppression systems, CCTV cameras and the upgrading of doors be discreetly designed and located to ensure no harm to the Kirk's architectural and historic character, and that existing service routes are used where possible, to avoid raising flagstones and disturbing any underlying archaeology.

Additional information and amended plans were subsequently submitted by the applicant, providing more details of the proposed fire suppression system, CCTV cameras and fire rating improvements for internal doors. All of these works are considered to be of an acceptable design and siting for the reasons set out above. There is no intention to require the raising of flagstones as part of the works associated to this application but nevertheless, should any such works be required, a condition is attached (as requested by the Council's Archaeology Service) which would require the applicant to undertake appropriate archaeological mitigation measures to avoid disturbance to any underlying archaeology. Therefore these comments by HES are also considered to have been addressed via the submission of amended plans, or would be addressed by the attached conditions.

Matters raised in representations

The concerns raised in the representations received in relation to the removal of a portion of the original boxed pews are addressed above in the foregoing evaluation. The remaining concerns raised that are not addressed above are addressed as follows:

- *The applicant incorrectly claims ownership of the boiler house, which is scheduled for demolition in due course. Furthermore, the applicant aims to have complete separation between the two parts of the building, so a location for the boilers within the West Kirk/Drum Aisle should be identified because it has further implications*

Response: The applicant advises that it is correct that the Open Space Trust (owners of the East Kirk) own the boiler house, but notes that Edinburgh Palette/Scot Art have servitude rights to use the plant in the boiler house. The applicant has updated the land ownership certificate accordingly in an amended application form.

Nevertheless, regardless of ownership and legal servitudes, no works to the boiler room are proposed as part of this application, nor are there any proposals for new boilers within the application site. The application has been assessed based on the works that have been applied for, and the applicant is not required to apply for any potential works that may be required in the future. Any such future works would be subject to a separate application in the future, should they require listed building consent and/or planning permission.

- *There remain many unresolved matters of detail which make it impossible to welcome the application. The complexity of the building and its contents require reflection and further detail before a judgement can be made. Historic Environment Scotland are of the same opinion.*

Response: It is acknowledged that further information was required in relation to various aspects of the proposed works (specifically the proposed new heating, lighting, CCTV cameras and fire suppression works). This information was subsequently submitted in December 2024 however, and the Planning Service is satisfied that sufficient information has now been submitted to allow a detailed assessment of the proposals.

DECISION

Approve Conditionally

REASON FOR DECISION

Although the removal of a portion of the original boxed pews would cause some harm to the special character, architectural and historic interest of the building, the works are required in order to facilitate the conversion of the building for its new use, which would see the building brought back into a sustainable use with benefits for the wider community. Additionally, due care has been taken by the applicant to both minimise the number of pews proposed to be removed (whilst enabling the resultant space to function for their needs) and to ensure that the pews to be removed would largely be from areas of secondary importance to how the interior of the building and its original ecclesiastic use are understood and appreciated. Therefore, on balance, any harm caused would be minimised as far as is practicable and outweighed by the positive benefits derived from both securing a long-term viable use for the building and by enabling a new use that would have benefits for the wider community, in accordance with the criteria set out in Paragraph 15 of Historic Environment Scotland's Interim Guidance on the Principles of Listed Building Consent, as well as Historic Environment Policy for Scotland (HEPS), Policy 7 (Historic Assets and Places) of National Planning Framework 4 (NPF4) and Historic Environment Scotland's 'Managing Change in the Historic Environment' guidance on 'Use and Adaptation of Listed Buildings' and 'Interiors'.

The remainder of the works proposed to the building have all been carefully considered and would be of an appropriate design, scale and siting such that they would not adversely affect, and would thus preserve, the special character, architectural and historic interest of the listed building and the character and appearance of the conservation area – in accordance with HEPS, Policy 7 of NPF4 and Policy D6 of the Aberdeen Local Development Plan 2023. The proposed works are also generally compliant with the technical advice set out in Historic Environment Scotland's Managing Change in the Historic Environment guidance on Interiors.

CONDITIONS

(1) BUILDING SURVEY

Prior to any of the hereby approved works taking place, all areas of the building where works are proposed shall be surveyed and a detailed, photographic survey accompanied by floor plans recording the existing state of the building prior to alteration shall be submitted to, and agreed in writing by, the Council as planning authority.

Reason: In order to accurately survey the building prior to the works taking place, to provide a detailed record of its historic fabric and internal layout for future generations.

(2) HEATING, LIGHTING AND CCTV DETAILS

Prior to the hereby approved heating, lighting and CCTV camera fixture installation works taking place, precise details of the specification and sitings of all such fixtures, as well as details of any associated cable routing, shall be submitted to, and agreed in writing by, the Council as planning authority. Thereafter the works shall take place in accordance with the agreed details.

Reason: In order to preserve the special character, architectural and historic interest of the building.

(3) PEW AND RAISED TIMBER FLOOR REMOVAL METHODOLOGY

Prior to any works taking place to remove the pews and raised timber floor panels hereby approved for removal, as shown on approved drawing (01)200 (Proposed Downtaking Floor Plans), and any associated works to make good the flooring once the pews have been removed, a detailed methodology for those works shall be submitted to, and agreed in writing by, the Council as planning authority.

Reason: In order to minimise the risk of damage to the original flagstones beneath, and to preserve the special character, architectural and historic interest of the building.

(4) PROGRAMME OF ARCHAEOLOGICAL WORKS

No ground-breaking works in connection with the development hereby approved shall commence unless an archaeological written scheme of investigation (WSI) has been submitted to and approved in writing by the planning authority informing how an appropriate programme of archaeological mitigation will be carried out for the ground-breaking works. The WSI shall include details of how the recording and recovery of archaeological resources found within the application site shall be undertaken, and how any updates, if required, to the written scheme of investigation will be provided throughout the implementation of the programme of archaeological works. Should the archaeological works reveal the need for post excavation analysis the development hereby approved shall not be brought into use unless a post excavation research design (PERD) for the analysis, publication and dissemination of results and archive deposition has been submitted to and approved in writing by the planning authority. The PERD shall be carried out in complete accordance with the approved details.

Reason: To safeguard and record the archaeological potential of the area.

(5) ARCHAEOLOGICAL SURVEY

No works in connection to the box pews, including alteration, cleaning or removal, shall commence

unless an archaeological written scheme of investigation (WSI) has been submitted to, and approved in writing by, the planning authority informing how an appropriate programme of archaeological recording will be carried out on the pews which are to be removed, focusing in particular on the historic graffiti carved on them. The survey shall not be undertaken unless its scope has been approved in writing by the planning authority. The survey must be in a digital format.

Reason: To ensure that a historic record of the pews is made for inclusion in the National Record for the Historic Environment for Scotland and in the local Historic Environment Record.